

## Message Text

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PAGE 01 STATE 106148  
ORIGIN EB-07

INFO OCT-01 EA-07 ISO-00 SSO-00 L-03 CAB-02 CIAE-00  
COME-00 DODE-00 DOTE-00 INR-07 NSAE-00 EPG-02  
FAA-00 INRE-00 /029 R

DRAFTED BY EB/AN:TJROESCH/TCA:JWBILLER:VLV  
APPROVED BY EB/JLKATZ  
EA/J - D.SMITH

-----102053Z 121936 /41

O 141950Z MAY 77  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO IMMEDIATE

C O N F I D E N T I A L STATE 106148

FOR CHARGE AND STYLES

E.O. 11652: GDS

TAGS: EAIR, JA

SUBJECT: CIVAIR - US-JAPAN NEGOTIATIONS

REF: TOKYO 6777

1. DEPT REQUESTS EMBASSY TO FILE PROPOSED FREIGHTER  
CAPACITY INCREASES WITH APPROPRIATE JAPANESE AUTHORITIES  
FOLLOWING NORMAL PROCEDURES. DURING TALKS USDEL SHOULD  
JUSTIFY SCHEDULES IN STRONGEST POSSIBLE TERMS, EXPLAINING  
THAT JAPANESE FOOT-DRAGGING REGARDING APPROVAL OF SCHEDULES  
WOULD BE FURTHER EVIDENCE THAT THEY ARE NOT SERIOUS ABOUT  
SEEKING SOLUTIONS TO IMMEDIATE PROBLEMS OR IN ADHERING TO  
OBLIGATIONS UNDER TERMS OF CURRENT AGREEMENT.

2. IN SUPPORT OF TALKS, CHARGE SHOULD ON WEDNESDAY, MAY 11,  
MAKE DEMARCHE AT THE HIGHEST FEASIBLE LEVEL OF FOREIGN  
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MINISTRY COVERING FOLLOWING POINTS:

(A) USG VALUES HIGHLY US-JAPAN RELATIONSHIP, AND AS  
PRESIDENT CARTER AND PRIME MINISTER FUKUDA DISCUSSED, EACH  
SIDE MUST CONSIDER INTERESTS OF THE OTHER. USG IS CON-  
CERNED THAT CIVIL AVIATION PROBLEMS MAY GET OUT OF CONTROL.  
THERE ARE THREE IMMEDIATE PROBLEMS: FIRST, JAPAN HAS

OBLIGATION TO LIVE UP TO EXISTING BILATERAL AVIATION

AGREEMENT BY ALLOWING AIR MICRONESIA TO BEGIN SAIPAN SERVICE ON REASONABLE TERMS; SECOND, THIS SAME OBLIGATION UNDER THE AGREEMENT APPLIES TO THE PLANNED FREIGHTER CAPACITY INCREASES; THIRD, SUPPLEMENTAL CARRIERS SHOULD NOT BE DENIED ACCESS TO THE JAPANESE MARKET.

(B) WE FIND GOJ ATTITUDE TOWARD REACHING SOLUTIONS TO AVIATION PROBLEMS IN CONTRAST TO THE PROMPT EFFECTIVE JAPAN US RESOLUTION OF MUTUAL TRADE PROBLEMSUSG IN ITS ATTITUDES TOWARD THESE PROBLEMS HAS ATTEMPTED TO BE CONSTRUCTIVE AND UNDERSTANDING OF JAPANESE INTERESTS. WE WOULD HOPE THAT GOJ WOULD TAKE SAME ATTITUDE WITH REGARD TO US INTERESTS SUCH AS THOSE CURRENTLY BEING DISCUSSED BY OUR AVIATION NEGOTIATORS. US IS WILLING, AS WE HAVE ALREADY INDICATED, TO RESPOND POSITIVELY TO GOJ DESIRE FOR REVISION OF AVIATION BILATERAL AGREEMENT AND, BECAUSE WE APPRECIATE IMPORTANCE GOJ ATTACHES TO REVISION, TO UPGRADE LEADERSHIP OF OUR NEGOTIATING TEAM. GOJ SHOULD IN ITS TURN APPRECIATE IMPORTANCE THAT US ATTACHES TO PROMPT IMPLEMENTATION OF RIGHTS UNDER EXISTING BILATERAL. WE SEE DIRECT AND IMMEDIATE RELATIONSHIP BETWEEN SETTLEMENT OF PENDING ISSUES UNDER EXISTING BILATERAL AND SUBSEQUENT NEGOTIATIONS FOR REVISION OF BILATERAL. CHRISTOPHER

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## Message Attributes

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**Channel Indicators:** n/a  
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**Disposition Date:** 22 May 2009  
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**Executive Order:** GS  
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**Review Markings:**  
Margaret P. Grafeld  
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